**OFFICER:** Andrew Gunn (01935) 462192

APPL.NO: 07/04032/REM APPLICATION TYPE: Approval of Reserved Matters

PARISH: Kingsbury Episcopi WARD: BURROW HILL

DESCRIPTION: The formation of a vehicular access and the erection of 6 houses with

garages (GR 343444/121271)

LOCATION: Factory and Premises, Thorney Road, Kingsbury Episcopi, Martock,

Somerset TA12 6BB

APPLICANT: Countrywide Mktg, Holdsworthy Dev's & M Wright Homes Ltd

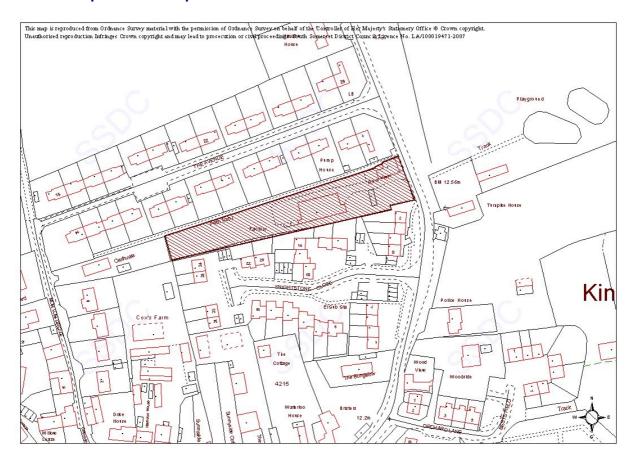
AGENT: Mr Chris Dent, 5 North Avenue, Exeter, EX1 2DU

DATE ACCEPTED: 29 August 2007

# **Reason for Referral to Committee**

When the Area North Committee granted Outline permission in April 2007, a condition of that approval was that the full details of the development be brought back for Committee approval when presented.

# **Site Description and Proposal**



The site is a thin rectangular piece of land, measuring 0.21ha, located towards the northern end of Kingsbury Episcopi. It is currently comprises a disused former glove factory (288m2), a dwelling on the site frontage and vacant land, much of which is currently overgrown vegetation. The site is sandwiched between 2 residential cul-de-sacs with The Avenue to the north and Knightstone Close to the south. A recreation ground lies opposite the site to the east.

The submitted scheme proposes 6 dwellings, each with garaging and off street parking. The shared access road will come off Thorney Road and be located between plot 1 and the

existing dwelling on the site, known as Riverview. The internal road will then extend along the northern part of the site. The access road will be constructed using block paviors. The parking areas will be recessed as best as possible in such a narrow site in order to provide a better street frontage. The dwellings will be mainly rendered elevations with double roman concrete tiles to match adjacent properties. Plot 1 will have natural coursed stone to the front elevation to match Riverview with rendered side and rear elevations. The agent has indicated cream and white finish rendering. A condition will be attached to any consent to agree all of the materials. A new 1800mm close borded boundary fence will be erected along the southern boundary with new planting along the northern and western boundary to reinforce the hedging that exists. Details of the proposed landscaping scheme will be conditioned.

### **History**

851879 - Erection of a bungalow - permitted 850033 - erection of a dwelling - permitted. 06/04608/OUT - demolition of existing factory building and residential development (approved April 2007).

# **Policy**

Section 38(6) of the Planning and Compulsory Purchase Act 2004 repeats the duty imposed under S54A of the Town and Country Planning Act 1990 and requires that decision must be made in accordance with relevant Development Plan Documents unless material considerations indicate otherwise.

Relevant Development Plan Documents Regional Spatial Strategy: VIS1 + VIS2

Somerset and Exmoor National Park Joint Structure Plan

South Somerset Local Plan (Adopted April 2006)

ST2 - Development in Villages

ST5 - General Principles of Development

ST6 - Quality of development

TP7 - Car Parking

#### **Consultations**

#### **Parish Council**

The Parish Council object to the application for 6 no 4/5 bedroom houses when the need for smaller properties still exists. A suggestion that plots 3 and 4 be designated as smaller properties, perhaps two pairs of semi-detached (2/3 bed) or 2 rows of three terraced houses (2/3 bed) and facing each other thus alleviating any overlooking of the adjacent properties and meeting the need for affordable homes.

The Parish Council also object to the positioning of plots 3 and 4 as they will be overlooking the existing properties in Knightstone Close (bungalows) and The Avenue. The original outline permission granted in April 2007 stated that 'all dwellings shall be designed with a low eaves height, which could include chalet bungalows, so as to minimise their impact on existing adjacent dwellings'. The size of these proposed houses does not meet that suggestion. The Parish Council would therefore suggest that plots 3 and 4 are rotated 90 degrees thus facing each other. The Parish Council also feels that the proposed height of

the boundary fence is not adequate to alleviate overlooking and would suggest the height be increased.

The Parish Council would also suggest that in the interests of highway safety and in accordance with Policy ST5 of the SSLP that plot 1 be positioned further back on the site and in line with number 2 Knightstone Close as it appears to be too far forward and could obstruct visibility at the access. The Parish Council would also ask that provision be made for a pedestrian crossing from the site to the recreation ground across Thorney Road be included, as the additional vehicle movements existing at the site could endanger children's lives, in accordance with Policy ST5 of the SSLP.

# **Highway Authority**

Raise no objections subject to conditions. The 7 conditions recommended were imposed on the outline consent. Therefore as this is a reserved matters application, these are still relevant and do not need to be repeated on any consent for reserved matters. The Highway Authority in their response indicate that the plan submitted as part of the reserved matters application incorporates the required details as requested at outline stage.

### Landscape officer

No substantive landscape issues. I look forward to seeing a detailed landscape proposal in due course.

# **Natural England**

Have records of bat activity in the area (50m) of the proposed development and requests that a bat survey of all buildings which are due to be demolished, is conducted by a suitably qualified person, prior to the application being considered for planning approval.

# Representations

3 letters have been received along with a petition with 24 signatories. The concerns raised relate to:

- new entrance road on a dangerous bend, and opposite children's playground
- overlooking directly into rear garden and property
- overpowering impact of development on amenity
- site too small for proposed development
- limit to bungalows
- boundary fence too low
- no objection to development in principle but to nature of the scheme.
- Rotate plot 2 to overcome overlooking.

#### **Considerations**

The principle of residential development on this site has been accepted with the granting of outline consent in April 2007. All matters except for access were reserved for subsequent approval. In addition, a note was attached to the outline consent stating that 'no approval is given for the number, type or positions of the dwellings and that all dwelling should be designed with a low eaves height, which could include chalet bungalows, so as to minimise their impact on existing adjacent dwellings'.

The submitted reserved matters application seeks consent for the erection of 6 dwellings, each with their own garaging and off road parking. The thin rectangular shape of the site clearly limits the choices in terms of the layout and form of the development on the site. However, it is still imperative to seek to achieve the best layout and design of the proposed dwellings whilst respecting the amenity of adjoining residents.

In assessing the proposal to ensure that it meets the above criteria, the original scheme as submitted fell short. The biggest issue, particularly in relation to plots 2-4 was of overlooking into private gardens and windows of properties in Knightstone Close. The officer visited a couple of the properties in Knightstone Close mostly affected by the proposed development and this confirmed the amenity issues and concerns that had been raised. It is not considered that there are any harmful overlooking issues to those semi-detached properties in The Avenue due to the distance from the proposed dwellings and that overlooking of their gardens already exists from neighbouring properties.

Concern was also raised at the closeness of plot 5 to the southern boundary with no 24 Knightstone Close. It would be less than 2m at the nearest point. Whilst no harmful overlooking would occur, it is considered that plot 5 would have an overbearing impact upon the bungalow and create a feeling of enclosure within the rear garden. The design, siting and scale of plots 1 and 6 are considered to be acceptable. Both will have their southern gables facing towards the gable walls of properties in Knightstone Close. This relationship is considered to be acceptable. In terms of the eaves height, it is considered that this has been achieved with the mix of one and a half to two storey dwellings. These can be satisfactorily accommodated on the site without the need for chalet bungalows.

In terms of proposed design features, 5 of the proposed dwellings contained external chimneys. This is not a local characteristic or in keeping with local vernacular.

The above concerns were discussed with the agent and amended plans requested. Amended plans have been received and consultation undertaken. Any comments received in relation to the amended plans will be reported orally at Committee.

The amended plans have replaced external with internal chimneys. In terms of plot 2, this has now been rotated over 90 degrees so that the south gable wall now faces towards Knightstone Close. A small window will be included in the first floor of the south elevation serving a toilet room. A condition will be imposed on any consent ensuring that this window is obscured glazed and fixed shut. Plots 3 and 4 have now had the rear first floor windows removed and replaced with velux windows. The agent has indicated that the sills of the velux windows are 1.85m over the finished floor level and thus not create any overlooking issues. However, it is considered reasonable to condition that these are obscured glazed.

The design of Plot 5 has been amended to form half hipped gables and moved around 0.5m further from the boundary. Whilst the proposed design and small move northwards will reduce the impact on the bungalow, it is not considered that this design is appropriate or in keeping with local vernacular. The original design is preferred but the scale was of concern. During discussion with the agent, a suggestion was made to reduce the scale of this dwelling to reduce its overbearing impact on the occupiers of the bungalow. It is considered that this is the best solution in order to maintain a good design and will enable a siting further away from the bungalow and thus reducing its physical impact. The agent will be contacted to discuss the design and siting of plot 5. An update of discussions and receipt of any amended plans will be reported at committee.

The concerns that were raised by the Parish Council and local residents in terms of highway issues have been carefully assessed. The Highway Authority support the application as submitted and have stated that the layout plan is in accordance with details as requested at the outline stage. No objections are therefore raised on highway grounds. Furthermore, whilst the genuine concerns in terms of users of the recreation ground opposite have been fully considered, it is not deemed reasonable to seek provision of a pedestrian crossing in light of the relatively small scale scheme proposed.

### **Section 106 Planning Obligation**

Not applicable to this application.

#### RECOMMENDATION

**Grant permission** subject to the receipt of satisfactory amended plans requested in relation to plot 5 and to no new objections received in respect of amended plans received on 9th November.

#### **JUSTIFICATION**

01. The residential development of this site, by reason of its design, layout and materials represents an acceptable form of development that respects the character and appearance of the area, respecting the amenity of adjacent occupiers in accordance with the aims and objectives of Policies ST2, ST5, ST6 and TP7 of the South Somerset Local Plan.

# **Application Permitted with Conditions**

01. The development hereby permitted shall be begun before the expiration of three years from the date of this permission.

Reason: To accord with the provisions of section 91(1) of the Town and Country Planning Act 1990.

02. Details of the proposed boundary fencing along the southern boundary shall be submitted to and agreed in writing by the local planning authority. Such fencing shall be installed to the written satisfaction of the local planning authority before the dwellings hereby approved are first occupied.

Reason: In the interests of residential amenity.

03. The first floor window in the southern elevation of plot 2 shall be constructed from obscure glass and shall be fixed shut, details of which shall be submitted to and agreed in writing by the local planning authority and shall remain permanently maintained as such.

Reason: In the interests of residential amenity.

04. The development hereby permitted shall not be commenced until there has been submitted to and approved in writing by the Local Planning Authority a scheme of landscaping, which shall include indications of all existing trees and hedgerows on the land, and details of any to be retained, together with measures for their protection in the course of the development, as well as details of any changes proposed in existing ground levels; all planting, seeding, turfing or earth moulding comprised in the approved details of landscaping shall be carried out in the first planting and seeding season following the occupation of the building or the completion of the development, whichever is the sooner; and any trees or plants which within a period of five years from the completion of the development die, are removed or become seriously damaged or diseased shall be replaced in the next planting season with others of similar size and species, unless the Local Planning Authority gives written consent to any variation.

Reason: In the interests of visual and residential amenity.

05. Notwithstanding the provisions of the Town and Country Planning (General Permitted

Development) Order 1995 (or any order revoking and re-enacting that Order with or without modification), no additional windows, including dormer windows, or other openings (including doors) shall be formed in the dwellings hereby approved or other external alterations made without the prior express grant of planning permission.

Reason: In the interests of residential amenity.

06. Before the development hereby permitted shall be commenced details of all eaves/fascia board detailing, guttering, downpipes and other rainwater goods shall be submitted to and approved in writing by the Local Planning Authority. Such details once carried out shall not be altered without the prior written consent of the Local Planning Authority.

Reason: In the interests of visual amenity.

07. The development hereby permitted shall not be commenced until particulars of the materials (including the provision of samples where appropriate) to be used for external walls and roofs have been submitted to and approved in writing by the Local Planning Authority.

Reason: In the interests of visual amenity.

08. The velux windows to be inserted into the southern elevation of plots 3 and 4 shall be constructed from obscure glass, details of which shall be permanently retained and maintained as such. The agreed windows shall be fully installed before the dwellings are first occupied.

Reason: In the interests of residential amenity.

09. The development hereby permitted shall not be carried out otherwise than in complete accordance with the submitted plans and specifications as amended by plans received from the agent on 9th November 2007. This does not include amendments to plot 5.

Reason: In the interests of clarity.

# **NOTES** (if any)

01. The applicant's attention is drawn to the letter received from Natural England dated 11th September 2007 with regard to the recorded presence of bats in the vicinity of the development site. The applicant is reminded that bats are a legally protected species and would advise that natural England and/or a bat consultant is contacted for advice prior to the demolition of the factory building.

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